### **ITEM NO. 4D UTILITY RATE PRIMER** ATTACHMENT A

**STAFF PRESENTATION** 

## 2023 Water & Wastewater Rate Study Primer



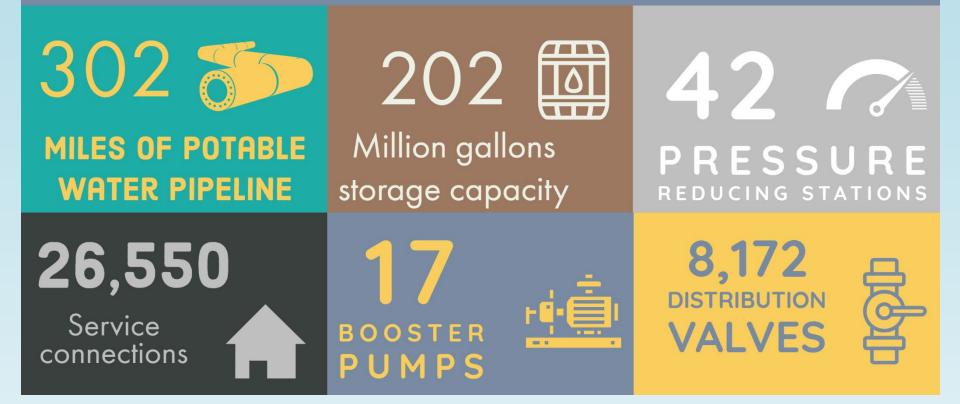
Finance Committee May 11, 2023

## **Executive Summary:**

- Water and wastewater is a 24/7 community service, asset, and commodity
- Water/wastewater is critical to public health and the environment
- The systems operate as independent enterprise funds
- Current and future capital improvement projects are necessary
- Operational & Capital costs continue to go up
  - Buying water, construction, materials, equipment, insurance, conservation, regulatory compliance
- The value of water and wastewater are seemingly undervalued
- Rate increases will be needed to keep up with inflation



## NEWPORT BEACH Water System





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# Wastewater





- 203 miles of sewer pipe
- 120 miles of sewer laterals
- Plus 5,000 manholes
- 21 pump stations
- 5 miles of force mains



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## **Enterprise Funds:**

- Best Practice
- Segregated fund



- Similar intent to a private business enterprise
- Can only be spent for the specific purpose of water
- Separate accounting and financial reporting
- Not a part of the General Fund







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## Rate Study at a Glance

### Financial Plan

- Evaluation of CIP and financing options
- Cash flow analysis for financial sufficiency

### **Cost of Service** & Rate Design

- Cost allocations
- Rate design
  - Rate calculations
  - Customer impact analyses

#### Final Rate Adoption

- Report
- Public Hearing

#### Rate Setting Framework

- Financial goals and policies
- Pricing objectives



### 2023 Rate Studies

## BALANCING COMPETING PRICING OBJECTIVES





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## **Common Pricing Objectives:**

Enhance <u>revenue stability</u> while maintaining <u>affordability</u> and communicating intention of <u>conservation</u>

Conservation	Funding Mechanism	Affordability	Equity and Allocation Methodologies	Administration
<ul> <li>Reducing total annual demand</li> <li>Reducing water waste</li> <li>Reducing peak demand</li> <li>Reducing outdoor water usage</li> </ul>	<ul> <li>Enhancing revenue stability</li> <li>Ensuring financial sufficiency</li> <li>Providing funding mechanisms for alternative water supply, conservation program</li> </ul>	<ul> <li>Minimizing customer impacts</li> <li>Maintaining low average customer bills</li> <li>Crafting rates that provide affordable water for essential uses</li> </ul>	<ul> <li>Allocating water supply equitably</li> <li>Providing a drought management tool</li> <li>Allocating capital costs equitably</li> <li>Complying with government regulations and guidelines</li> </ul>	<ul> <li>Allowing cost- effective administration</li> <li>Allowing easy implementation</li> <li>Enhancing customer understanding</li> </ul>

From Water and Wastewater Finance and Pricing: The Changing Landscape, 4th Edition



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## Water & Wastewater System Cost Structure

## **FIXED**

- Does not vary with production
- Salaries, maintenance, equipment, insurance construction, etc.

### VARIABLE

- Varies with water production
- Wholesale water cost, electricity, chemicals, etc.



### 2023 Rate Studies

## Water Reserves Goal

- **O&M Reserve** for Operating Cash Flow
  - 33% of operating expenses (or 4 months of expenses)
- Capital Reserve for Capital Working Capital
  - 75% of average annual CIP
- Rate Stabilization Reserve i.e. drought reserve for unexpected water demand reduction or unexpected water supply cost increases, emergencies, and non-budgeted CIP capital projects, causing net revenue loss for the Water Fund
  - 1 year at 30%, or 3 years at 10%
  - \$3 million





## Wastewater Reserves Goal

- **O&M Reserve** for Operating Cash Flow
  - 25% of operating expenses (or 3 months of expenses)
- Capital Reserve for Capital Working Capital
  - 25% of operating expenses
    - Fund emergency pipeline replacements or accelerated projects
    - Fund one pump station replacement



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## **Rates History**

- Water studied in 2009 and 2019
  - Rate increases: 2010, 2011, 2012, 2013, & 2014 2020, 2021, 2022, 2023, & 2024
- Wastewater studied in 2004 and 2015, & 2017
  - Rate increases: 1996, 2004, 2005

2018, 2019, 2020, 2021, & 2022





## Next Steps

- Finance Committee meeting May 25, 2023
- Financial Review
- Discussion/recommendation of proposed rates
- Community outreach
- City Council
- Public Notice and Public Hearing
- Proposed Rates Effective, January 2024



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